

**The United Nations
Transitional Authority in Cambodia
(UNTAC): Debriefing and Lessons**

The United Nations Transitional Authority in Cambodia (UNTAC): Debriefing and Lessons

Report and Recommendations of the
International Conference
Singapore, August 1994

The Institute of Policy Studies (IPS)
of Singapore

and

The United Nations Institute for
Training and Research (UNITAR)

Publication series prepared under the direction of

Nassrine Azimi



LONDON – THE HAGUE – BOSTON

Published by Kluwer Law International
Sterling House
66 Wilton Road
London SW1V 1DE
United Kingdom

Sold and distributed in the USA and Canada by
Kluwer Law International
675 Massachusetts Avenue
Cambridge MA 02139
USA

Kluwer Law International incorporates
the publishing programmes of
Graham & Trotman Ltd,
Kluwer Law & Taxation Publishers
and Martinus Nijhoff Publishers.

In all other countries, sold and distributed by
Kluwer Law International
P.O. Box 85889
2508 CN The Hague
The Netherlands

© The United Nations Institute for Training and Research (UNITAR) 1995
First published in 1995

ISBN 90-411-0886-6

British Library Cataloguing in Publication Data and Library of Congress Cataloging-in-Publication Data is available

Opinions expressed in the contributions to this volume are those of the authors and do not necessarily reflect the views of the United Nations Secretariat, UNITAR, or any other United Nations organs and agencies mentioned in this volume. This general disclaimer applies to all contributions.

The designations employed and the presentation of material in this publication do not imply the expression of any opinion whatsoever on the part of the Secretariat of the United Nations concerning the legal status of any country, territory, city or area or of its authorities, or concerning the delimitation of its frontiers or boundaries.

This publication is protected by international copyright law. All rights reserved. No part of this publication may be reproduced, stored in a retrieval system, or transmitted in any form or by any means, electronic, mechanical, photocopying, recording or otherwise, without the prior permission of the publisher.

Typeset in 10/11 pt Palatino by BookEns Ltd, Royston, Herts.
Printed and bound in Great Britain by Hartnolls Ltd, Bodmin, Cornwall.

Table of Contents

<i>Selected Biographies</i>	ix
<i>Foreword</i>	xv
<i>Explanatory Note and Acknowledgements</i>	xix
<i>List of Abbreviations</i>	xxi

PART I: REPORT AND RECOMMENDATIONS

1. The Cambodian peace process and the role of the United Nations	3
History of the peace process	3
New requirements in peace-keeping	4
UNTAC: a complex and comprehensive operation	4
The advance survey mission	5
The UNTAC start-up	6
The four Cambodian political factions	7
2. The UNTAC components	9
The Military Component	9
The Police Component	16
The Civil Administration Component	19
The Human Rights Component	23
The Repatriation Component	28
The Component for Rehabilitation and Economic Affairs	33
The Electoral Component	36
The Information/Education Division	39
3. General lessons and recommendations from UNTAC	45
A sound peace plan	46
Early deployment of staff and resources	46
Speeding up approvals	47
Clear and achievable goals	48
Support from the parties to the conflict	49
Enlisting external support	50
Personnel qualifications and relations	50
Role of United Nations Volunteers	51
Improving the financing and logistical efficiency of peace-keeping operations	52
4. Conclusions	53

PART II: CONFERENCE PAPERS

5. UN peace-keeping and the new world disorder	57
<i>Professor S. Jayakumar</i>	
6. Message	61
<i>Dr Boutros Boutros-Ghali</i>	
7. Message	63
<i>Ambassador Samuel R. Insanally</i>	
8. The Paris Agreements and their implementation	65
<i>Ambassador Yukio Imagawa</i>	
9. Crafting the Paris Agreements on Cambodia	71
<i>Sylvie Bermann</i>	
10. The UN's role in bringing about peace in Cambodia (an insider's view)	75
<i>USG Rafeeuddin Ahmed</i>	
11. The Cambodian factions in the democratic process	79
<i>Khieu Kanharith</i>	
12. The Paris Agreements on Cambodia: a retrospect	85
<i>Mark Hong</i>	
13. The UN's role in bringing about peace in Cambodia (an observer's view)	91
<i>Dr Hrach Gregorian</i>	
14. Exercising the Transitional Authority	95
<i>Takahisa Kawakami</i>	
15. Lessons from exercising the Transitional Authority	103
<i>Tan Lian Choo</i>	
16. The ASEAN role – a historical perspective	107
<i>Ambassador Zainal A. Sulong</i>	
17. The Cambodian perspective	111
<i>HRH Prince Sisowath Sirirath</i>	

18. How the Paris Agreements affected UNTAC operations	115
<i>Ambassador Nana S. Sutresna</i>	
19. A political analysis of the Cambodian situation	119
<i>Ambassador Ataul Karim</i>	
20. UNTAC: the Military Component view	125
<i>Lieutenant-General John M. Sanderson</i>	
21. UNTAC's civilian police operation	139
<i>Brigadier-General Klaas C. Roos</i>	
22. Refugee repatriation and reintegration in Cambodia	147
<i>Sergio Vieira de Mello</i>	
23. Economics/rehabilitation	157
<i>Roger C. Lawrence</i>	
24. The protection and promotion of human rights	165
<i>Dennis McNamara</i>	
25. UNTAC's information/education programme	171
<i>Timothy M. Carney</i>	
26. Election-monitoring: preparation and conduct	177
<i>Professor Reginald Austin</i>	
27. A legal perspective on UNTAC – an overview	191
<i>Vishakan Krishnadasan</i>	
28. Drafting the Cambodian Constitution	205
<i>Ambassador Tan Boon Teik</i>	
29. Perspective from the Department of Peace-Keeping Operations (DPKO)	211
<i>Hisako Shimura</i>	
30. UNITAR's Program of Correspondence Instruction (POCI) in Peace-Keeping Operations	217
<i>Dr Harvey J. Langholtz</i>	

31. A French perspective on peace-keeping	227
<i>Lieutenant-Colonel Xavier Guérin</i>	
32. Cambodia today	231
<i>Benny Widyono</i>	
33. UNTAC: a flawed paradigm/success	237
<i>Ken Berry</i>	
34. UNTAC: a paradigm for future UN peace-keeping operations?	249
<i>John Pace</i>	
35. UN peace-keeping operations in the future	253
<i>Ambassador Hisashi Owada</i>	

PART III: ANNEXES

Annex 1: List of conference participants	261
Annex 2: Agenda of the conference	265